

## Committee Print

(SHOWING THE TEXT OF H.R. 7623 AS FAVORABLY FORWARDED BY THE  
SUBCOMMITTEE ON HEALTH ON MAY 16, 2024)

118TH CONGRESS  
2D SESSION

# H. R. 7623

To amend title XVIII of the Social Security Act to make permanent certain  
telehealth flexibilities under the Medicare program.

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### IN THE HOUSE OF REPRESENTATIVES

MARCH 12, 2024

Mr. CARTER of Georgia (for himself, Ms. BLUNT ROCHESTER, Mr. STEUBE,  
Ms. SEWELL, Mrs. MILLER-MEEKS, Mrs. DINGELL, Mr. VAN DREW, and  
Mr. MORELLE) introduced the following bill; which was referred to the  
Committee on Energy and Commerce, and in addition to the Committee  
on Ways and Means, for a period to be subsequently determined by the  
Speaker, in each case for consideration of such provisions as fall within  
the jurisdiction of the committee concerned

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## A BILL

To amend title XVIII of the Social Security Act to make  
permanent certain telehealth flexibilities under the Medi-  
care program.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Telehealth Moderniza-  
5 tion Act of 2024”.

1 **TITLE I—PRESERVING PA-**  
2 **TIENTS’ ACCESS TO CARE IN**  
3 **THE HOME**

4 **SEC. 101. EXTENSION OF CERTAIN TELEHEALTH FLEXIBILI-**  
5 **TIES.**

6 (a) REMOVING GEOGRAPHIC REQUIREMENTS AND  
7 EXPANDING ORIGINATING SITES FOR TELEHEALTH  
8 SERVICES.—Section 1834(m) of the Social Security Act  
9 (42 U.S.C. 1395m(m)) is amended—

10 (1) in paragraph (2)(B)(iii), by striking “end-

11 ing December 31, 2024” and inserting “ending De-

12 cember 31, 2026”; and

13 (2) in paragraph (4)(C)(iii), by striking “ending

14 on December 31, 2024” and inserting “ending on

15 December 31, 2026”.

16 (b) EXPANDING PRACTITIONERS ELIGIBLE TO FUR-

17 NISH TELEHEALTH SERVICES.—Section 1834(m)(4)(E)

18 of the Social Security Act (42 U.S.C. 1395m(m)(4)(E))

19 is amended by striking “ending on December 31, 2024”

20 and inserting “ending on December 31, 2026”.

21 (c) EXTENDING TELEHEALTH SERVICES FOR FED-

22 ERALLY QUALIFIED HEALTH CENTERS AND RURAL

23 HEALTH CLINICS.—Section 1834(m)(8) of the Social Se-

24 curity Act (42 U.S.C. 1395m(m)(8)) is amended—

1 (1) in subparagraph (A), by striking “ending on  
2 December 31, 2024” and inserting “ending on De-  
3 cember 31, 2026”;

4 (2) in subparagraph (B)—

5 (A) in the subparagraph heading, by in-  
6 serting “BEFORE 2025” after “RULE”;

7 (B) in clause (i), by striking “during the  
8 periods for which subparagraph (A) applies”  
9 and inserting “before January 1, 2025”; and

10 (C) in clause (ii), by inserting “furnished  
11 to an eligible telehealth individual before Janu-  
12 ary 1, 2025” after “telehealth services”; and

13 (3) by adding at the end the following new sub-  
14 paragraph:

15 “(C) PAYMENT RULE FOR 2025 AND SUB-  
16 SEQUENT YEARS.—

17 “(i) IN GENERAL.—A telehealth serv-  
18 ice furnished to an eligible telehealth indi-  
19 vidual by a Federally qualified health cen-  
20 ter or rural health clinic on or after Janu-  
21 ary 1, 2025, shall be deemed to be so fur-  
22 nished to such individual as an outpatient  
23 of such center or clinic (as applicable) for  
24 purposes of paragraphs (1) and (3), re-  
25 spectively, of section 1861(aa), and pay-

1           able as a Federally qualified health center  
2           service or rural health clinic service (as ap-  
3           plicable) under the prospective payment  
4           system established under section 1834(o)  
5           or the payment methodology established  
6           under section 1833(a)(3), respectively.

7           “(ii) TREATMENT OF COSTS.—Costs  
8           associated with the delivery of telehealth  
9           services by a Federally qualified health  
10          center or rural health clinic on or after  
11          January 1, 2025, shall be considered allow-  
12          able costs for purposes of the prospective  
13          payment system established under section  
14          1834(o) and any payment methodology de-  
15          veloped under section 1833(a)(3), as appli-  
16          cable.”.

17          (d) DELAYING THE IN-PERSON REQUIREMENTS  
18          UNDER MEDICARE FOR MENTAL HEALTH SERVICES  
19          FURNISHED THROUGH TELEHEALTH AND TELE-  
20          COMMUNICATIONS TECHNOLOGY.—

21                 (1) DELAY IN REQUIREMENTS FOR MENTAL  
22          HEALTH SERVICES FURNISHED THROUGH TELE-  
23          HEALTH.—Section 1834(m)(7)(B)(i) of the Social  
24          Security Act (42 U.S.C. 1395m(m)(7)(B)(i)) is  
25          amended, in the matter preceding subclause (I), by

1 striking “on or after” and all that follows through  
2 “described in section 1135(g)(1)(B))” and inserting  
3 “on or after January 1, 2027”.

4 (2) MENTAL HEALTH VISITS FURNISHED BY  
5 RURAL HEALTH CLINICS.—Section 1834(y)(2) of the  
6 Social Security Act (42 U.S.C. 1395m(y)(2)) is  
7 amended by striking “January 1, 2025” and all that  
8 follows through the period at the end and inserting  
9 “January 1, 2027.”.

10 (3) MENTAL HEALTH VISITS FURNISHED BY  
11 FEDERALLY QUALIFIED HEALTH CENTERS.—Section  
12 1834(o)(4)(B) of the Social Security Act (42 U.S.C.  
13 1395m(o)(4)(B)) is amended by striking “January  
14 1, 2025” and all that follows through the period at  
15 the end and inserting “January 1, 2027.”.

16 (e) ALLOWING FOR THE FURNISHING OF AUDIO-  
17 ONLY TELEHEALTH SERVICES.—Section 1834(m)(9) of  
18 the Social Security Act (42 U.S.C. 1395m(m)(9)) is  
19 amended by striking “ending on December 31, 2024” and  
20 inserting “ending on December 31, 2026”.

21 (f) REQUIRING MODIFIERS FOR TELEHEALTH SERV-  
22 ICES IN CERTAIN INSTANCES.—Section 1834(m) of the  
23 Social Security Act (42 U.S.C. 1395m(m)) is amended by  
24 adding at the end the following new paragraph:



1 (B) in paragraph (1)—

2 (i) in the matter preceding subpara-  
3 graph (A), by striking “The Secretary”  
4 and inserting “Not later than September  
5 30, 2024, and again not later than Sep-  
6 tember 30, 2028, the Secretary”;

7 (ii) in clause (iv), by striking “and” at  
8 the end;

9 (iii) in clause (v), by striking the pe-  
10 riod at the end and inserting “; and”;

11 (iv) by adding at the end the following  
12 new clause:

13 “(vi) in the case of the second study  
14 conducted under this paragraph, the qual-  
15 ity of care, outcomes, costs, quantity and  
16 intensity of services, and other relevant  
17 metrics between individuals who entered  
18 into the Acute Hospital Care at Home ini-  
19 tiative directly from an emergency depart-  
20 ment compared with individuals who en-  
21 tered into the Acute Hospital Care at  
22 Home initiative directly from an existing  
23 inpatient stay in a hospital.”; and

24 (C) in paragraph (2)—

1 (i) in the header, by striking “RE-  
2 PORT” and inserting “REPORTS”; and

3 (ii) by inserting “and again not later  
4 than September 30, 2028,” after “2024,”;  
5 and

6 (iii) by striking “on the study con-  
7 ducted under paragraph (1).” and insert-  
8 ing the following: “on—

9 “(A) with respect to the first report sub-  
10 mitted under this paragraph, the first study  
11 conducted under paragraph (1); and

12 “(B) with respect to the second report sub-  
13 mitted under this paragraph, the second study  
14 conducted under paragraph (1).”.

15 **SEC. 103. ENHANCING CERTAIN PROGRAM INTEGRITY RE-**  
16 **QUIREMENTS FOR DME UNDER MEDICARE.**

17 (a) DURABLE MEDICAL EQUIPMENT.—Section  
18 1834(a) of the Social Security Act (42 U.S.C. 1395m(a))  
19 is amended by adding at the end the following new para-  
20 graph:

21 “(23) MASTER LIST INCLUSION AND CLAIM RE-  
22 VIEW FOR CERTAIN ITEMS.—

23 “(A) MASTER LIST INCLUSION.—Begin-  
24 ning January 1, 2027, for purposes of the Mas-  
25 ter List described in section 414.234(b) of title



1           42, Code of Federal Regulations (or any suc-  
2           cessor regulation), an item for which payment  
3           may be made under this subsection shall be  
4           treated as having aberrant billing patterns (as  
5           such term is used for purposes of such section)  
6           if the Secretary determines that, without ex-  
7           planatory contributing factors (such as fur-  
8           nishing emergent care services), a substantial  
9           number of claims for such items under this sub-  
10          section are from an ordering physician or prac-  
11          titioner with whom the individual involved does  
12          not have a prior relationship, as determined on  
13          the basis of claims.

14                 “(B) CLAIM REVIEW.—With respect to  
15                 items furnished on or after January 1, 2027  
16                 that are included on the Master List pursuant  
17                 to subparagraph (A), if such an item is not sub-  
18                 ject to a determination of coverage in advance  
19                 pursuant to paragraph (15)(C), the Secretary  
20                 may conduct prepayment review of claims for  
21                 payment for such item.”.

22           (b) REPORT ON IDENTIFYING CLINICAL DIAGNOSTIC  
23           LABORATORY TESTS AT HIGH RISK FOR FRAUD AND EF-  
24           FECTIVE MITIGATION MEASURES.—Not later than Janu-  
25           ary 1, 2026, the Inspector General of the Department of

1 Health and Human Services shall submit to Congress a  
2 report assessing fraudulent claims for clinical diagnostic  
3 laboratory tests for which payment may be made under  
4 section 1834A of the Social Security Act (42 U.S.C.  
5 1395m–1) and effective tools for reducing such fraudulent  
6 claims. The report shall include—

7 (1) which, if any, clinical diagnostic laboratory  
8 tests are identified as being at high risk of fraudu-  
9 lent claims, and an analysis of the factors that con-  
10 tribute to such risk;

11 (2) with respect to a clinical diagnostic labora-  
12 tory test identified under paragraph (1) as being at  
13 high risk of fraudulent claims—

14 (A) the amount payable under such section  
15 1834A with respect to such test;

16 (B) the number of such tests furnished to  
17 individuals enrolled under part B of title XVIII  
18 of the Social Security Act (42 U.S.C. 1395j et  
19 seq.);

20 (C) whether an order for such a test was  
21 more likely to come from a provider with whom  
22 the individual involved did not have a prior re-  
23 lationship, as determined on the basis of prior  
24 payment experience; and

1 (D) the frequency with which a claim for  
2 payment under such section 1834A included the  
3 payment modifier identified by code 59 or 91;  
4 and

5 (3) suggested strategies for reducing the num-  
6 ber of fraudulent claims made with respect to tests  
7 so identified as being at high risk, including—

8 (A) an analysis of whether the Centers for  
9 Medicare & Medicaid Services can detect aber-  
10 rant billing patterns with respect to such tests  
11 in a timely manner;

12 (B) any strategies for identifying and mon-  
13 itoring the providers who are outliers with re-  
14 spect to the number of such tests that such pro-  
15 viders order; and

16 (C) targeted education efforts to mitigate  
17 improper billing for such tests.

## 18 **TITLE II—OFFSETS**

### 19 **SEC. 201. REVISING PHASE-IN OF MEDICARE CLINICAL LAB-** 20 **ORATORY TEST PAYMENT CHANGES.**

21 (a) REVISED PHASE-IN OF REDUCTIONS FROM PRI-  
22 VATE PAYOR RATE IMPLEMENTATION.—Section  
23 1834A(b)(3) of the Social Security Act (42 U.S.C.  
24 1395m–1(b)(3)) is amended—

1 (1) in subparagraph (A), by striking “2027”  
2 and inserting “2028”; and

3 (2) in subparagraph (B)—

4 (A) in clause (ii), by striking “2024” and  
5 inserting “2025”; and

6 (B) in clause (iii), by striking “2025  
7 through 2027” and inserting “2026 through  
8 2028”.

9 (b) REVISED REPORTING PERIOD FOR REPORTING  
10 OF PRIVATE SECTOR PAYMENT RATES FOR ESTABLISH-  
11 MENT OF MEDICARE PAYMENT RATES.—Section  
12 1834A(a)(1)(B) of the Social Security Act (42 U.S.C.  
13 1395m–1(a)(1)(B)) is amended—

14 (1) in clause (i), by striking “2024” and insert-  
15 ing “2025”; and

16 (2) in clause (ii), by striking “2025” each place  
17 it appears and inserting “2026”.

18 (c) IMPLEMENTATION.—The Secretary of Health and  
19 Human Services may implement the amendments made by  
20 this section by program instruction or otherwise.

21 **SEC. 202. ARRANGEMENTS WITH PHARMACY BENEFIT MAN-**  
22 **AGERS WITH RESPECT TO PRESCRIPTION**  
23 **DRUG PLANS AND MA-PD PLANS.**

24 (a) PRESCRIPTION DRUG PLANS.—Section 1860D–  
25 12 of the Social Security Act (42 U.S.C. 1395w–112) is

1 amended by adding at the end the following new sub-  
2 section:

3 “(h) REQUIREMENTS ON PHARMACY BENEFIT MAN-  
4 AGERS.—For plan years beginning on or after January 1,  
5 2027:

6 “(1) AGREEMENTS WITH PHARMACY BENEFIT  
7 MANAGERS.—Each contract entered into with a  
8 PDP sponsor under this part with respect to a pre-  
9 scription drug plan offered by such sponsor shall  
10 provide that any pharmacy benefit manager acting  
11 on behalf of such sponsor has a written agreement  
12 with the PDP sponsor under which the pharmacy  
13 benefit manager agrees to meet the following re-  
14 quirements:

15 “(A) TRANSPARENCY REGARDING GUARAN-  
16 TEES AND COST PERFORMANCE EVALUA-  
17 TIONS.—The pharmacy benefit manager shall—

18 “(i) define, interpret, and apply, in a  
19 fully transparent and consistent manner  
20 for purposes of calculating or otherwise  
21 evaluating pharmacy benefit manager per-  
22 formance against pricing guarantees or  
23 similar cost performance measurements re-  
24 lated to rebates, discounts, price conces-  
25 sions, or net costs, terms such as—

1                   “(I) ‘generic drug’, in a manner  
2                   consistent with the definition of the  
3                   term under section 423.4 of title 42,  
4                   Code of Federal Regulations, or a suc-  
5                   cessor regulation;

6                   “(II) ‘brand name drug’, in a  
7                   manner consistent with the definition  
8                   of the term under section 423.4 of  
9                   title 42, Code of Federal Regulations,  
10                  or a successor regulation;

11                  “(III) ‘specialty drug’;

12                  “(IV) ‘rebate’; and

13                  “(V) ‘discount’;

14                  “(ii) identify any drugs, claims, or  
15                  price concessions excluded from any pric-  
16                  ing guarantee or other cost performance  
17                  calculation or evaluation in a clear and  
18                  consistent manner; and

19                  “(iii) where a pricing guarantee or  
20                  other cost performance measure is based  
21                  on a pricing benchmark other than the  
22                  wholesale acquisition cost (as defined in  
23                  section 1847A(e)(6)(B)) of a drug, cal-  
24                  culate and provide a wholesale acquisition  
25                  cost-based equivalent to the pricing guar-

1           antee or other cost performance measure  
2           in the written agreement.

3           “(B) PROVISION OF INFORMATION.—

4                   “(i) IN GENERAL.—Not later than  
5           July 1 of each year, beginning in 2027, the  
6           pharmacy benefit manager shall submit to  
7           the PDP sponsor, and to the Secretary, a  
8           report, in accordance with this subpara-  
9           graph, and shall make such report avail-  
10          able to such sponsor at no cost to such  
11          sponsor in a format specified by the Sec-  
12          retary under paragraph (4). Each such re-  
13          port shall include, with respect to such  
14          PDP sponsor and each plan offered by  
15          such sponsor, the following information  
16          with respect to the previous plan year:

17                   “(I) A list of all drugs covered by  
18           the plan that were dispensed includ-  
19           ing, with respect to each such drug—

20                           “(aa) the brand name, ge-  
21                           neric or non-proprietary name,  
22                           and National Drug Code;

23                           “(bb) the number of plan  
24                           enrollees for whom the drug was  
25                           dispensed, the total number of

1 prescription claims for the drug  
2 (including original prescriptions  
3 and refills, counted as separate  
4 claims), and the total number of  
5 dosage units of the drug dis-  
6 pensed;

7 “(cc) the number of pre-  
8 scription claims described in item  
9 (bb) by each type of dispensing  
10 channel through which the drug  
11 was dispensed, including retail,  
12 mail order, specialty pharmacy,  
13 long term care pharmacy, home  
14 infusion pharmacy, or other types  
15 of pharmacies or providers;

16 “(dd) the average wholesale  
17 acquisition cost, listed as cost per  
18 day’s supply, cost per dosage  
19 unit, and cost per typical course  
20 of treatment (as applicable);

21 “(ee) the average wholesale  
22 price for the drug, listed as cost  
23 per day’s supply, cost per dosage  
24 unit, and cost per typical course  
25 of treatment (as applicable);



1                   “(ff) the total out-of-pocket  
2                   spending by plan enrollees on  
3                   such drug after application of  
4                   any benefits under the plan, in-  
5                   cluding plan enrollee spending  
6                   through copayments, coinsurance,  
7                   and deductibles;

8                   “(gg) total rebates paid by  
9                   the manufacturer on the drug as  
10                  reported under the Detailed DIR  
11                  Report (or any successor report)  
12                  submitted by such sponsor to the  
13                  Centers for Medicare & Medicaid  
14                  Services;

15                  “(hh) all other direct or in-  
16                  direct remuneration on the drug  
17                  as reported under the Detailed  
18                  DIR Report (or any successor re-  
19                  port) submitted by such sponsor  
20                  to the Centers for Medicare &  
21                  Medicaid Services;

22                  “(ii) the average pharmacy  
23                  reimbursement amount paid by  
24                  the plan for the drug in the ag-  
25                  gregate and disaggregated by dis-

1 dispensing channel identified in item  
2 (cc);

3 “(jj) the average National  
4 Average Drug Acquisition Cost  
5 (NADAC) for retail community  
6 pharmacies; and

7 “(kk) total manufacturer-de-  
8 rived revenue, inclusive of bona  
9 fide service fees, retained by the  
10 pharmacy benefit manager and  
11 any affiliate of such pharmacy  
12 benefit manager attributable to  
13 the drug.

14 “(II) In the case of a pharmacy  
15 benefit manager that has an affiliate  
16 that is a retail, mail order, or spe-  
17 cialty pharmacy, with respect to drugs  
18 covered by such plan that were dis-  
19 pensed, the following information:

20 “(aa) The percentage of  
21 total prescriptions that were dis-  
22 pensed by pharmacies that are an  
23 affiliate of the pharmacy benefit  
24 manager for each drug.

1                   “(bb) The interquartile  
2 range of the total combined costs  
3 paid by the plan and plan enroll-  
4 ees, per dosage unit, per course  
5 of treatment, per 30-day supply,  
6 and per 90-day supply for each  
7 drug dispensed by pharmacies  
8 that are not an affiliate of the  
9 pharmacy benefit manager and  
10 that are included in the phar-  
11 macy network of such plan.

12                   “(cc) The interquartile  
13 range of the total combined costs  
14 paid by the plan and plan enroll-  
15 ees, per dosage unit, per course  
16 of treatment, per 30-day supply,  
17 and per 90-day supply for each  
18 drug dispensed by pharmacies  
19 that are an affiliate of the phar-  
20 macy benefit manager and that  
21 are included in the pharmacy  
22 network of such plan.

23                   “(dd) The lowest total com-  
24 bined cost paid by the plan and  
25 plan enrollees, per dosage unit,

1 per course of treatment, per 30-  
2 day supply, and per 90-day sup-  
3 ply, for each drug that is avail-  
4 able from any pharmacy included  
5 in the pharmacy network of such  
6 plan.

7 “(ee) The difference between  
8 the average acquisition cost of  
9 the affiliate, such as a pharmacy  
10 or other entity that acquires pre-  
11 scription drugs, that initially ac-  
12 quires the drug and the amount  
13 reported under subclause (I)(jj)  
14 for each drug.

15 “(ff) A list of covered part  
16 D drugs subject to an agreement  
17 with a covered entity under sec-  
18 tion 340B of the Public Health  
19 Service Act for which the phar-  
20 macy benefit manager or an affil-  
21 iate of the pharmacy benefit  
22 manager had a contract or other  
23 arrangement with such a covered  
24 entity in the service area of such  
25 plan.

1                   “(III) Where a drug approved  
2                   under section 505(c) of the Federal  
3                   Food, Drug, and Cosmetic Act (re-  
4                   ferred to in this subclause as the ‘list-  
5                   ed drug’) is covered by the plan, the  
6                   following information:

7                   “(aa) A list of currently  
8                   marketed generic drugs approved  
9                   under section 505(j) of the Fed-  
10                  eral Food, Drug, and Cosmetic  
11                  Act pursuant to an application  
12                  that references such listed drug  
13                  that are not covered by the plan,  
14                  are covered on the same for-  
15                  mulary tier or a formulary tier  
16                  typically associated with higher  
17                  cost-sharing than the listed drug,  
18                  or are subject to utilization man-  
19                  agement that the listed drug is  
20                  not subject to.

21                  “(bb) The estimated average  
22                  beneficiary cost-sharing under  
23                  the plan for a 30-day supply of  
24                  the listed drug.

1                   “(cc) Where a generic drug  
2 listed under item (aa) is on a for-  
3 mulary tier typically associated  
4 with higher cost-sharing than the  
5 listed drug, the estimated aver-  
6 age cost-sharing that a bene-  
7 ficiary would have paid for a 30-  
8 day supply of each of the generic  
9 drugs described in item (aa), had  
10 the plan provided coverage for  
11 such drugs on the same for-  
12 mulary tier as the listed drug.

13                   “(dd) A written justification  
14 for providing more favorable cov-  
15 erage of the listed drug than the  
16 generic drugs described in item  
17 (aa).

18                   “(ee) The number of cur-  
19 rently marketed generic drugs  
20 approved under section 505(j) of  
21 the Federal Food, Drug, and  
22 Cosmetic Act pursuant to an ap-  
23 plication that references such  
24 listed drug.

1                   “(IV) Where a reference product  
2                   (as defined in section 351(i) of the  
3                   Public Health Service Act) is covered  
4                   by the plan, the following information:

5                   “(aa) A list of currently  
6                   marketed biosimilar biological  
7                   products licensed under section  
8                   351(k) of the Public Health  
9                   Service Act pursuant to an appli-  
10                  cation that refers to such ref-  
11                  erence product that are not cov-  
12                  ered by the plan, are covered on  
13                  the same formulary tier or a for-  
14                  mulary tier typically associated  
15                  with higher cost-sharing than the  
16                  reference product, or are subject  
17                  to utilization management that  
18                  the reference product is not sub-  
19                  ject to.

20                  “(bb) The estimated average  
21                  beneficiary cost-sharing under  
22                  the plan for a 30-day supply of  
23                  the reference product.

24                  “(cc) Where a biosimilar bi-  
25                  ological product listed under item

1 (aa) is on a formulary tier typi-  
2 cally associated with higher cost-  
3 sharing than the listed drug, the  
4 estimated average cost-sharing  
5 that a beneficiary would have  
6 paid for a 30-day supply of each  
7 of the biosimilar biological prod-  
8 ucts described in item (aa), had  
9 the plan provided coverage for  
10 such products on the same for-  
11 mulary tier as the reference prod-  
12 uct.

13 “(dd) A written justification  
14 for providing more favorable cov-  
15 erage of the reference product  
16 than the biosimilar biological  
17 product described in item (aa).

18 “(ee) The number of cur-  
19 rently marketed biosimilar bio-  
20 logical products licensed under  
21 section 351(k) of the Public  
22 Health Service Act, pursuant to  
23 an application that refers to such  
24 reference product.



1                   “(V) Total gross spending on  
2 covered part D drugs by the plan, not  
3 net of rebates, fees, discounts, or  
4 other direct or indirect remuneration.

5                   “(VI) The total amount retained  
6 by the pharmacy benefit manager or  
7 an affiliate of such pharmacy benefit  
8 manager in revenue related to utiliza-  
9 tion of prescription drugs under that  
10 plan, inclusive of bona fide service  
11 fees.

12                   “(VII) The total spending on cov-  
13 ered part D drugs net of rebates, fees,  
14 discounts, or other direct and indirect  
15 remuneration by the plan.

16                   “(VIII) An explanation of any  
17 benefit design parameters under such  
18 plan that encourage plan enrollees to  
19 fill prescriptions at pharmacies that  
20 are an affiliate of such pharmacy ben-  
21 efit manager, such as mail and spe-  
22 cialty home delivery programs, and re-  
23 tail and mail auto-refill programs.

24                   “(IX) A list of all brokers, con-  
25 sultants, advisors, and auditors that

1 receive compensation from the phar-  
2 macy benefit manager or an affiliate  
3 of such pharmacy benefit manager for  
4 referrals, consulting, auditing, or  
5 other services offered to PDP spon-  
6 sors related to pharmacy benefit man-  
7 agement services.

8 “(X) A list of all affiliates of the  
9 pharmacy benefit manager.

10 “(XI) A summary document sub-  
11 mitted in a standardized template de-  
12 veloped by the Secretary that includes  
13 such information described in sub-  
14 clauses (I) through (X).

15 “(ii) WRITTEN EXPLANATION OF CON-  
16 TRACTS OR AGREEMENTS WITH DRUG  
17 MANUFACTURERS.—

18 “(I) IN GENERAL.—The phar-  
19 macy benefit manager shall, not later  
20 than 30 days after the finalization of  
21 any contract or agreement between  
22 such pharmacy benefit manager or an  
23 affiliate of such pharmacy benefit  
24 manager and a drug manufacturer (or  
25 subsidiary, agent, or entity affiliated

1 with such drug manufacturer) that  
2 makes rebates, discounts, payments,  
3 or other financial incentives related to  
4 one or more prescription drugs of the  
5 manufacturer directly or indirectly  
6 contingent upon coverage, formulary  
7 placement, or utilization management  
8 conditions on any other prescription  
9 drugs, submit to the PDP sponsor a  
10 written explanation of such contract  
11 or agreement.

12 “(II) REQUIREMENTS.—A writ-  
13 ten explanation under subclause (I)  
14 shall—

15 “(aa) include the manufac-  
16 turer subject to the contract or  
17 agreement, all prescription drugs  
18 subject to the contract or agree-  
19 ment and the manufacturers of  
20 such drugs, and a high-level de-  
21 scription of the terms of such  
22 contract or agreement and how  
23 such terms apply to such drugs;  
24 and

1                   “(bb) be certified by the  
2                   Chief Executive Officer, Chief Fi-  
3                   nancial Officer, or General Coun-  
4                   sel of such pharmacy benefit  
5                   manager, affiliate of such phar-  
6                   macy benefit manager, or an in-  
7                   dividual delegated with the au-  
8                   thority to sign on behalf of one of  
9                   these officers, who reports di-  
10                  rectly to the officer.

11                  “(C) NO INCOME OTHER THAN BONA FIDE  
12                  SERVICE FEES.—

13                  “(i) IN GENERAL.—The pharmacy  
14                  benefit manager and any affiliate of such  
15                  pharmacy benefit manager shall not derive  
16                  any remuneration with respect to any serv-  
17                  ices provided in connection with the utiliza-  
18                  tion of covered part D drugs from any en-  
19                  tity or individual other than bona fide serv-  
20                  ice fees, subject to clauses (ii) and (iii).

21                  “(ii) INCENTIVE PAYMENTS.—For the  
22                  purposes of this subparagraph, an incen-  
23                  tive payment paid by a PDP sponsor to a  
24                  pharmacy benefit manager that is per-  
25                  forming services on behalf of such sponsor

1 shall be deemed a ‘bona fide service fee’ if  
2 such payment is a flat dollar amount, is  
3 consistent with fair market value, and is  
4 related to services actually performed by  
5 the pharmacy benefit manager or affiliate  
6 of such pharmacy benefit manager in con-  
7 nection with the utilization of covered part  
8 D drugs.

9 “(iii) CLARIFICATION ON REBATES  
10 AND DISCOUNTS USED TO LOWER COSTS  
11 FOR COVERED PART D DRUGS.—Rebates,  
12 discounts, and other price concessions re-  
13 ceived from manufacturers, even if such  
14 price concessions are calculated as a per-  
15 centage of a drug’s price, shall not be con-  
16 sidered a violation of the requirements of  
17 clause (i) if they are fully passed through  
18 to a PDP sponsor and exclusively used to  
19 lower costs for prescription drugs under  
20 this part, including in cases where a PDP  
21 sponsor is acting as a pharmacy benefit  
22 manager on behalf of a prescription drug  
23 plan offered by such PDP sponsor.

24 “(iv) EVALUATION OF REMUNERATION  
25 ARRANGEMENTS.—Remuneration arrange-

1                   ments between pharmacy benefit managers  
2                   or affiliates of such pharmacy benefit man-  
3                   agers, as applicable, and other entities in-  
4                   volved in the dispensing or utilization of  
5                   covered part D drugs (including PDP  
6                   sponsors, manufacturers, pharmacies, and  
7                   other entities as determined appropriate by  
8                   the Secretary) shall be subject to review by  
9                   the Secretary and the Office of the Inspec-  
10                  tor General of the Department of Health  
11                  and Human Services. The Secretary, in  
12                  consultation with the Office of the Inspec-  
13                  tor General, shall evaluate whether remu-  
14                  neration under such arrangements is con-  
15                  sistent with fair market value through re-  
16                  views and assessments of such remunera-  
17                  tion, as determined appropriate.

18                  “(D) AUDIT RIGHTS.—

19                         “(i) IN GENERAL.—Not less than once  
20                         a year, at the request of the PDP sponsor,  
21                         the pharmacy benefit manager shall allow  
22                         for an audit of the pharmacy benefit man-  
23                         ager to ensure compliance with all terms  
24                         and conditions under the written agree-

1                   ment and the accuracy of information re-  
2                   ported under subparagraph (B).

3                   “(ii) AUDITOR.—The PDP sponsor  
4                   shall have the right to select an auditor.  
5                   The pharmacy benefit manager shall not  
6                   impose any limitations on the selection of  
7                   such auditor.

8                   “(iii) PROVISION OF INFORMATION.—  
9                   The pharmacy benefit manager shall make  
10                  available to such auditor all records, data,  
11                  contracts, and other information necessary  
12                  to confirm the accuracy of information  
13                  provided under subparagraph (B), subject  
14                  to reasonable restrictions on how such in-  
15                  formation must be reported to prevent re-  
16                  disclosure of such information.

17                  “(iv) TIMING.—The pharmacy benefit  
18                  manager must provide information under  
19                  clause (iii) and other information, data,  
20                  and records relevant to the audit to such  
21                  auditor within 6 months of the initiation of  
22                  the audit and respond to requests for addi-  
23                  tional information from such auditor with-  
24                  in 30 days after the request for additional  
25                  information.

1                   “(v) INFORMATION FROM AFFILI-  
2                   ATES.—The pharmacy benefit manager  
3                   shall be responsible for providing to such  
4                   auditor information required to be reported  
5                   under subparagraph (B) that is owned or  
6                   held by an affiliate of such pharmacy ben-  
7                   efit manager.

8                   “(E) ENFORCEMENT.—The pharmacy ben-  
9                   efit manager shall—

10                   “(i) disgorge to a PDP sponsor (or, in  
11                   a case where the PDP sponsor is an affil-  
12                   iate of such pharmacy benefit manager, to  
13                   the Secretary) any payment, remuneration,  
14                   or other amount received by the pharmacy  
15                   benefit manager or an affiliate of such  
16                   pharmacy benefit manager in violation of  
17                   subparagraph (A), subparagraph (C), or  
18                   the written agreement entered into with  
19                   such sponsor under this part with respect  
20                   to a prescription drug plan;

21                   “(ii) reimburse the PDP sponsor for  
22                   any civil money penalty imposed on the  
23                   PDP sponsor as a result of the failure of  
24                   the pharmacy benefit manager to meet the  
25                   requirements of this paragraph that are



1 applicable to the pharmacy benefit man-  
2 ager under the agreement; and

3 “(iii) be subject to punitive remedies  
4 for breach of contract for failure to comply  
5 with the requirements applicable under this  
6 paragraph.

7 “(2) CERTIFICATION OF COMPLIANCE.—Each  
8 PDP sponsor shall furnish to the Secretary (in a  
9 time and manner specified by the Secretary) an an-  
10 nual certification of compliance with this subsection,  
11 as well as such information as the Secretary deter-  
12 mines necessary to carry out this subsection.

13 “(3) RULE OF CONSTRUCTION.—Nothing in  
14 this subsection shall be construed as prohibiting pay-  
15 ments related to reimbursement for ingredient costs  
16 to any entity that acquires prescription drugs, such  
17 as a pharmacy or wholesaler.

18 “(4) STANDARD FORMATS.—Not later than  
19 June 1, 2026, the Secretary shall specify standard,  
20 machine-readable formats for pharmacy benefit  
21 managers to submit annual reports required under  
22 paragraph (1)(B)(i).

23 “(5) CONFIDENTIALITY.—

24 “(A) IN GENERAL.—Information disclosed  
25 by a pharmacy benefit manager or PDP spon-

1           sor under this subsection that is not otherwise  
2           publicly available or available for purchase shall  
3           not be disclosed by the Secretary or a PDP  
4           sponsor receiving the information, except that  
5           the Secretary may disclose the information for  
6           the following purposes:

7                   “(i) As the Secretary determines nec-  
8                   essary to carry out this part.

9                   “(ii) To permit the Comptroller Gen-  
10                  eral to review the information provided.

11                  “(iii) To permit the Director of the  
12                  Congressional Budget Office to review the  
13                  information provided.

14                  “(iv) To permit the Executive Direc-  
15                  tor of the Medicare Payment Advisory  
16                  Commission to review the information pro-  
17                  vided.

18                  “(v) To the Attorney General for the  
19                  purposes of conducting oversight and en-  
20                  forcement under this title.

21                  “(vi) To the Inspector General of the  
22                  Department of Health and Human Serv-  
23                  ices in accordance with its authorities  
24                  under the Inspector General Act of 1978

1 (section 406 of title 5, United States  
2 Code), and other applicable statutes.

3 “(B) RESTRICTION ON USE OF INFORMA-  
4 TION.—The Secretary, the Comptroller General,  
5 the Director of the Congressional Budget Of-  
6 fice, and the Executive Director of the Medicare  
7 Payment Advisory Commission shall not report  
8 on or disclose information disclosed pursuant to  
9 subparagraph (B) to the public in a manner  
10 that would identify a specific pharmacy benefit  
11 manager, affiliate, manufacturer or wholesaler,  
12 PDP sponsor, or plan, or contract prices, re-  
13 bates, discounts, or other remuneration for spe-  
14 cific drugs in a manner that may allow the  
15 identification of specific contracting parties.

16 “(6) DEFINITIONS.—For purposes of this sub-  
17 section:

18 “(A) AFFILIATE.—The term ‘affiliate’  
19 means any entity that is owned by, controlled  
20 by, or related under a common ownership struc-  
21 ture with a pharmacy benefit manager or PDP  
22 sponsor, or that acts as a contractor or agent  
23 to such pharmacy benefit manager or PDP  
24 sponsor, insofar as such contractor or agent

1 performs any of the functions described under  
2 subparagraph (C).

3 “(B) BONA FIDE SERVICE FEE.—The term  
4 ‘bona fide service fee’ means a fee that is reflec-  
5 tive of the fair market value for a bona fide,  
6 itemized service actually performed on behalf of  
7 an entity, that the entity would otherwise per-  
8 form (or contract for) in the absence of the  
9 service arrangement and that are not passed on  
10 in whole or in part to a client or customer,  
11 whether or not the entity takes title to the  
12 drug. Such fee must be a flat dollar amount  
13 and shall not be directly or indirectly based on,  
14 or contingent upon—

15 “(i) drug price, such as wholesale ac-  
16 quisition cost or drug benchmark price  
17 (such as average wholesale price);

18 “(ii) discounts, rebates, fees, or other  
19 direct or indirect remuneration amounts  
20 with respect to covered part D drugs dis-  
21 pensed to enrollees in a prescription drug  
22 plan, except as permitted pursuant to  
23 paragraph (1)(C)(ii);

24 “(iii) coverage or formulary placement  
25 decisions or the volume or value of any re-

1           errals or business generated between the  
2           parties to the arrangement; or

3                   “(iv) any other amounts or meth-  
4           odologies prohibited by the Secretary.

5                   “(C) PHARMACY BENEFIT MANAGER.—The  
6           term ‘pharmacy benefit manager’ means any  
7           person or entity that, either directly or through  
8           an intermediary, acts as a price negotiator or  
9           group purchaser on behalf of a PDP sponsor or  
10          prescription drug plan, or manages the pre-  
11          scription drug benefits provided by such spon-  
12          sor or plan, including the processing and pay-  
13          ment of claims for prescription drugs, the per-  
14          formance of drug utilization review, the proc-  
15          essing of drug prior authorization requests, the  
16          adjudication of appeals or grievances related to  
17          the prescription drug benefit, contracting with  
18          network pharmacies, controlling the cost of cov-  
19          ered part D drugs, or the provision of related  
20          services. Such term includes any person or enti-  
21          ty that carries out one or more of the activities  
22          described in the preceding sentence, irrespective  
23          of whether such person or entity calls itself a  
24          ‘pharmacy benefit manager’.”.

1 (b) MA–PD PLANS.—Section 1857(f)(3) of the So-  
2 cial Security Act (42 U.S.C. 1395w–27(f)(3)) is amended  
3 by adding at the end the following new subparagraph:

4 “(F) REQUIREMENTS RELATING TO PHAR-  
5 MACY BENEFIT MANAGERS.—For plan years be-  
6 ginning on or after January 1, 2027, section  
7 1860D–12(h).”.

8 (c) GAO STUDY AND REPORT ON CERTAIN REPORT-  
9 ING REQUIREMENTS.—

10 (1) STUDY.—The Comptroller General of the  
11 United States (in this subsection referred to as the  
12 “Comptroller General”) shall conduct a study on  
13 Federal and State reporting requirements for health  
14 plans and pharmacy benefit managers related to the  
15 transparency of prescription drug costs and prices.  
16 Such study shall include an analysis of the following:

17 (A) Federal statutory and regulatory re-  
18 porting requirements for health plans and phar-  
19 macy benefit managers related to prescription  
20 drug costs and prices.

21 (B) Selected States’ statutory and regu-  
22 latory reporting requirements for health plans  
23 and pharmacy benefit managers related to pre-  
24 scription drug costs and prices.

1 (C) The extent to which the statutory and  
2 regulatory reporting requirements identified in  
3 subparagraphs (A) and (B) overlap and con-  
4 flict.

5 (D) The resources required by health plans  
6 and pharmacy benefit managers to comply with  
7 the reporting requirements described in sub-  
8 paragraphs (A) and (B).

9 (E) Other items determined appropriate by  
10 the Comptroller General.

11 (2) REPORT.—Not later than 2 years after the  
12 date on which information is first required to be re-  
13 ported under section 1860D–12(h)(1)(B) of the So-  
14 cial Security Act, as added by subsection (a), the  
15 Comptroller General shall submit to Congress a re-  
16 port containing the results of the study conducted  
17 under paragraph (1), together with recommenda-  
18 tions for legislation and administrative actions that  
19 would streamline and reduce the burden associated  
20 with the reporting requirements for health plans and  
21 pharmacy benefit managers described in paragraph  
22 (1).

23 (d) MEDPAC REPORTS ON AGREEMENTS WITH  
24 PHARMACY BENEFIT MANAGERS WITH RESPECT TO PRE-  
25 SCRIPTIION DRUG PLANS AND MA–PD PLANS.—The

1 Medicare Payment Advisory Commission shall submit to  
2 Congress the following reports:

3 (1) Not later than March 31, 2027, a report re-  
4 garding agreements with pharmacy benefit managers  
5 with respect to prescription drug plans and MA–PD  
6 plans. Such report shall include—

7 (A) a description of trends and patterns,  
8 including relevant averages, totals, and other  
9 figures for each of the types of information sub-  
10 mitted;

11 (B) an analysis of any differences in agree-  
12 ments and their effects on plan enrollee out-of-  
13 pocket spending and average pharmacy reim-  
14 bursement, and any other impacts; and

15 (C) any recommendations the Commission  
16 determines appropriate.

17 (2) Not later than March 31, 2029, a report de-  
18 scribing any changes with respect to the information  
19 described in paragraph (1) over time, together with  
20 any recommendations the Commission determines  
21 appropriate.

22 (e) FUNDING.—There are appropriated, out of any  
23 monies in the Treasury not otherwise obligated,  
24 \$55,000,000 for fiscal year 2026, to remain available until  
25 expended, to the Secretary of Health and Human Services



1 for purposes of carrying out the amendments made by  
2 subsections (a) and (b).

3 **SEC. 203. ENHANCING PBM TRANSPARENCY REQUIRE-**  
4 **MENTS.**

5 (a) IN GENERAL.—Section 1150A of the Social Secu-  
6 rity Act (42 U.S.C. 1320b–23) is amended—

7 (1) by striking subsection (a) and inserting the  
8 following:

9 “(a) PROVISION OF INFORMATION.—

10 “(1) IN GENERAL.—The following entities shall  
11 provide the information described in subsection (b)  
12 to the Secretary and, in the case of an entity de-  
13 scribed in subparagraph (B) or an affiliate of such  
14 entity described in subparagraph (C), to the health  
15 benefits plan with which the entity is under contract,  
16 at such times, and in such form and manner, as the  
17 Secretary shall specify:

18 “(A) A health benefits plan.

19 “(B) Any entity that provides pharmacy  
20 benefits management services on behalf of a  
21 health benefits plan (in this section referred to  
22 as a ‘PBM’) that manages prescription drug  
23 coverage under a contract with—

24 “(i) a PDP sponsor of a prescription  
25 drug plan or an MA organization offering

1 an MA–PD plan under part D of title  
2 XVIII; or

3 “(ii) a qualified health benefits plan  
4 offered through an exchange established by  
5 a State under section 1311 of the Patient  
6 Protection and Affordable Care Act.

7 “(C) Any affiliate of an entity described in  
8 subparagraph (B) that acts as a price nego-  
9 tiator or group purchaser on behalf of such  
10 PBM, PDP sponsor, MA organization, or quali-  
11 fied health benefits plan.

12 “(2) AFFILIATE DEFINED.—In this section, the  
13 term ‘affiliate’ means any entity that is owned by,  
14 controlled by, or related under a common ownership  
15 structure with a PBM (including an entity owned or  
16 controlled by the PDP sponsor of a prescription  
17 drug plan, MA organization offering an MA–PD  
18 plan, or qualified health benefits plan for which such  
19 entity is acting as a price negotiator or group pur-  
20 chaser).”;

21 (2) in subsection (b)—

22 (A) in paragraph (2), by inserting “and  
23 percentage” after “and the aggregate amount”;  
24 and

1 (B) by adding at the end the following new  
2 paragraph:

3 “(4) The amount (in the aggregate and  
4 disaggregated by type) of all fees the PBM or an af-  
5 filiate of the PBM receives from all pharmaceutical  
6 manufacturers in connection with patient utilization  
7 under the plan, and the amount and percentage (in  
8 the aggregate and disaggregated by type) of such  
9 fees that are passed through to the plan sponsor or  
10 issuer.”; and

11 (3) by adding at the end the following new sub-  
12 section:

13 “(e) ANNUAL REPORT.—The Secretary shall make  
14 publicly available on the Internet website of the Centers  
15 for Medicare & Medicaid Services an annual report that  
16 summarizes the trends observed with respect to data re-  
17 ported under subsection (b).”.

18 (b) EFFECTIVE DATE.—The amendments made by  
19 this section shall apply to plan or contract years beginning  
20 on or after January 1, 2027.

21 (c) IMPLEMENTATION.—Notwithstanding any other  
22 provision of law, the Secretary may implement the amend-  
23 ments made by this section by program instruction or oth-  
24 erwise.

1           (d) NON-APPLICATION OF THE PAPERWORK REDUC-  
2 TION ACT.—Chapter 35 of title 44, United States Code  
3 (commonly referred to as the “Paperwork Reduction Act  
4 of 1995”), shall not apply to the implementation of the  
5 amendments made by this section.